UNITED STATES ENVIRONMENTAL PROTECTION AGENCY.S.EPA - Region (19) REGION IX

IN THE MATTER OF

General Petroleum Corporation, a California Corporation, Terminal Island, CA,

Respondent.

CWA SECTION 311 CLASS I CONSENT AGREEMENT AND FINAL ORDER

Docket No. OPA-09-2016-00_5

CONSENT AGREEMENT

Preliminary Statements

- 1. This Consent Agreement and Final Order ("CAFO") is issued under the authority vested in the Administrator of the U.S. Environmental Protection Agency ("EPA") by Sections 311(b)(6)(A) and (B)(i) of the Clean Water Act ("CWA" or "Act"), 33 U.S.C. § 1321(b)(6)(A), and (B)(i), as amended by the Oil Pollution Act of 1990, and under the authority provided by 40 CFR § 22.18(b)(2). The Administrator has delegated these authorities to the Regional Administrator of EPA Region IX, Delegation 2-29 (April 16, 1984), who has in turn delegated them to the Director of the Enforcement Division ("Complainant"), Delegation R9-2-52-A (February 11, 2013).
- 2. Complainant initiates this proceeding against General Petroleum Corporation ("Respondent") for alleged violations of Section 311(j) of the Act, 33 U.S.C. § 1321(j), and its implementing regulations, at Respondent's facility located at 1028 South Seaside, Berth 258, Terminal Island, California (the "Facility"). Complainant and Respondent are hereinafter

collectively referred to as the "Parties."

- 3. This CAFO simultaneously commences and concludes this penalty proceeding, as authorized by 40 CFR § 22.13(b).
- 4. The Parties agree that settlement of this matter is consistent with the Act's objectives, in the public interest, and the most appropriate means of resolving this matter.

General Provisions

- 5. EPA has jurisdiction over the subject matter of this action. The Consent

 Agreement contains the elements of a complaint required by 40 CFR §§ 22.14(a)(1)-(4), (7)-(8).
- 6. For purposes of this proceeding, Respondent admits the jurisdictional allegations herein and agrees not to contest EPA's jurisdiction in this proceeding or any subsequent proceeding to enforce the terms of this CAFO.
 - 7. Respondent neither admits nor denies the factual allegations set forth herein.
- 8. Respondent agrees not to contest the terms and conditions set forth in this CAFO in this or subsequent proceedings, and agrees not to appeal the Final Order set forth below.
- Respondent explicitly waives its right to a hearing on any issue of fact or law set forth herein.
- 10. This CAFO is the entire agreement between the Parties to resolve EPA's civil penalty claim against Respondent for the specific CWA violations alleged herein. Full compliance with this CAFO shall constitute full settlement only of Respondent's federal civil penalty liability for the CWA violations specifically alleged herein.

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- 11. This CAFO does not constitute a waiver, suspension or modification of the requirements of Section 311 of the Act, 33 U.S.C. § 1321, or any regulations promulgated thereunder, and does not affect the right of the Administrator or the United States to pursue any applicable injunctive or other equitable relief or criminal sanctions for any violation of law. Payment of the penalty pursuant to this CAFO resolves only Respondent's civil liability for the violations and facts alleged in this CAFO.
- 12. Respondent certifies by signing this CAFO that, to the best of its knowledge, as of the Effective Date of this CAFO, it is in compliance with the requirements of Section 311(j) of the Act, 33 U.S.C. § 1321(j), at the Facility.
- 13. Except as set forth in Paragraph 38, the Parties agree to bear their own costs and attorneys' fees.
- 14. This CAFO shall in no way affect the right of EPA or the United States against any third party or the right of any third party against Respondent. This CAFO does not create any right in or grant any cause of action to any third party.
- 15. This CAFO shall apply to and be binding upon Respondent, successors, and assigns. Changes in ownership, including but not limited to any transfer of assets or real or personal property, shall not alter Respondent's obligations under this CAFO.
- 16. The CAFO may be executed and transmitted by facsimile, email or other electronic means, and in multiple counterparts, each of which shall be deemed an original, but all of which shall constitute one instrument. If any portion of this CAFO is determined to be

unenforceable by a competent court or tribunal, it is the Parties' intent that the remaining portions shall remain in full force and effect.

17. Each signatory to this CAFO certifies he or she is fully authorized to enter into and bind the party for whom it is signing to the terms of the CAFO.

Statutory and Regulatory Framework

- 18. Section 311(j)(1)(C) of the Act, 33 U.S.C. § 1321(j)(1)(C), provides that the President shall issue regulations "establishing procedures, methods, and equipment and other requirements for equipment to prevent discharges of oil . . . from onshore facilities . . . and to contain such discharges"
- 19. Initially by Executive Order 11548 (July 20, 1970), 35 Fed. Reg. 11677 (July 22, 1970), and most recently by Section 2(b)(1) of Executive Order 12777 (October 18, 1991), 56 Fed. Reg. 54757 (October 22, 1991), the President delegated to EPA his Section 311(j)(1)(C) authority to issue the regulations referenced in the preceding Paragraph for non-transportation-related onshore facilities.
- 20. EPA subsequently promulgated regulations, codified at 40 CFR Part 112 (the "Oil Pollution Prevention regulations") pursuant to these delegated statutory authorities and pursuant to its authorities under the CWA, 33 U.S.C. § 1251 et seq., which set forth certain procedures, methods and requirements, including requirements for Spill Prevention, Countermeasure and Control ("SPCC") planning, applicable to an owner or operator of an onshore facility, which, due to its location, reasonably could be expected to discharge oil into or on navigable waters and

their adjoining shorelines in such quantities as EPA has determined in 40 CFR Part 110 may be harmful to the public health or welfare or the environment of the United States.

- 21. "Navigable waters" are defined in Section 502(7) of the Act, 33 U.S.C. § 1362(7) and 40 CFR § 112.2.
- 22. In promulgating 40 CFR § 110.3, which implements Section 311(b)(4) of the Act, 33 U.S.C. § 1321(b)(4), EPA has determined that the quantities of oil that may be harmful to the public health or welfare or the environment of the United States include discharges of oil that cause a film or sheen upon or discoloration of the surface of the water or adjoining shorelines, or cause a sludge or emulsion to be deposited beneath the surface of the water or upon adjoining shorelines.

General Allegations

- 23. At the time of an EPA inspection conducted on April 8, 2015, Respondent was the "owner or operator" within the meaning of Section 311(a)(6) of the Act, 33 U.S.C. § 1321(a)(6), of the Facility, a petroleum storage facility.
- 24. General Petroleum Corporation is a corporation organized under the laws of California, with a place of business located at 340 Golden Shore Ste. 120, Long Beach, CA 90802. Respondent is a "person" within the meaning of Sections 311(a)(7) and 502(5) of the Act, 33 U.S.C. §§ 1321(a)(7) and 1362(5), and 40 CFR § 112.2.
- 25. The Facility is "non-transportation-related" within the meaning of 40 CFR § 112.2.

- 26. The Facility is an "onshore facility" within the meaning of Section 311(a)(10) of the Act, 33 U.S.C. § 1321(a)(10), and 40 CFR § 112.2.
- 27. Respondent, at the time of EPA's April 8, 2015 inspection, was engaged in onshore bulk storage and sale of fuel, including marine diesel, automotive diesel, commercial automotive diesel, alternative fuels, cardlock gasoline/diesel and marine lubricants.
- 28. The Facility had, at the time of inspection, several above-ground oil storage tanks with an aggregate maximum above-ground oil storage capacity of approximately 26,000 gallons.
- 29. The Facility is in close proximity to "navigable waters" of the United States within the meaning of Section 502(7) of the Act, U.S.C. § 1362(7) and 40 CFR § 112.2; specifically, the Facility is located in the Port of Los Angeles adjacent to the Los Angeles Harbor, which flows into the Pacific Ocean.
- 30. The Facility is a non-transportation-related facility that, due to its location, could reasonably have been expected, at the time of inspection, to discharge oil from an above-ground container to a navigable water of the United States or its adjoining shorelines in a harmful quantity, and is therefore subject to the Oil Pollution Prevention regulations at 40 CFR Part 112.
- 31. EPA alleges that Respondent's SPCC Plan failed to comply with applicable requirements of 40 CFR Part 112, including:
- a. failing to amend an SPCC plan after a change in the facility design, construction, operation or maintenance that materially affects its potential for discharge (i.e., the removal of the above-ground vertical tanks), between April 2013 and September 2015, in violation of 40

CFR § 112.5;

- b. failing to maintain and implement an SPCC plan that discusses discharge or drainage controls such as secondary containment around containers and other structures, equipment, and procedures for the control of a discharge (no discussion of secondary containment for the drum and totes outside the warehouse, the used oil tank and the lubricity tank) and that discusses appropriate containment and or diversionary structures or equipment to prevent a discharge (no discussion for the fuel hoses and above ground piping in the fuel transfer area), between January 2011 and September 2015, in violation of 40 CFR § 112.7(a)(3)(iii) and (c);
- c. failing to restrain drainage from diked storage areas by valves to prevent discharge into the drainage system (for the drum and tote area) in violation of 40 CFR § 112.8(b)(1);
- d. failing to provide a secondary means of containment for the entire capacity of the largest single container and sufficient freeboard to contain precipitation and ensure that diked areas are sufficiently impervious to contain discharged oil in the used oil and lubricity tank area, in violation of 40 CFR § 112.8(c)(2);
- e. failing to adequately implement the applicable tank integrity testing program and inspector qualification requirements, in violation of 40 CFR § 112.8(c)(6);
- f. failing to promptly correct visible discharges which result in a loss of oil from the container in the drum and tote area, in violation of 40 CFR § 112.8(c)(10); and

g. failing to position or locate mobile or portable oil storage containers to prevent a discharge in the drum and tote area and for the four 55-gallon drums of lube oil, in violation of 40 CFR § 112.8(c)(11).

Penalty

- 32. Section 311(b)(6)(B)(i) of the Act, 33 U.S.C. § 1321(b)(6)(B)(i), authorizes the administrative assessment of civil penalties in an amount not to exceed \$10,000 per violation, up to a maximum penalty of \$25,000. Pursuant to the Debt Collection Improvement Act of 1996, 31 U.S.C. § 3701, and 40 CFR Part 19, the administrative assessment of civil penalties may not exceed \$17,816 per day for each day during which the violation continues, up to a maximum Class I civil penalty of \$44,539. See also 81 Fed. Reg. 43095 (July 1, 2016).
- 33. Respondent consents to the assessment of and agrees to pay a civil penalty of FIFTEEN THOUSAND FIVE HUNDRED DOLLARS (\$15,500) in full settlement of the federal civil penalty claims set forth in this CAFO. The penalty was calculated based on the nature, circumstances, extent and gravity of the violations, Respondent's ability to pay, its prior history of violations, its degree of culpability, and any economic benefit or savings accruing to Respondent as a result of the violations.

Payment Terms

34. Respondent shall submit payment of the FIFTEEN THOUSAND FIVE HUNDRED DOLLARS (\$15,500.00) within thirty (30) days of the Effective Date as specified in Paragraph 54 of this CAFO.

35. Respondent shall make required payments by cashier's check, certified check or electronic funds transfer ("EFT") payable to the "U.S. Environmental Protection Agency," with the notation "OSLTF - 311" and the docket number of this CAFO. Payment by check shall be addressed to:

U.S. Environmental Protection Agency Fines and Penalties, Cincinnati Finance Center PO Box 979077 St. Louis, MO 63197-9000

If paying by EFT, the Respondent shall transfer the payment to:

Federal Reserve Bank of NY ABA 021030004 Account 68010727 33 Liberty Street New York, N.Y. 10045

Field Tag 4200 of the EFT message shall read "D 68010727 Environmental Protection Agency."

36. Notification. Within thirty (30) days after the due date of the payment, a copy of each check, or notification that the payment has been made by one of the other methods listed above, including proof of the date payment was made, shall be sent with a transmittal letter, indicating Respondent's name, the case title, and docket number, to each of the following:

Steven Armsey Regional Hearing Clerk U.S. Environmental Protection Agency Region 9 75 Hawthorne Street (ORC-1) San Francisco, California 94105

and to:

Peter Reich U.S. Environmental Protection Agency Region 9 75 Hawthorne Street (ENF-3-2) San Francisco, California 94105

- 37. If payment is not received by the due date, interest on any overdue amount will accrue from the Effective Date of this CAFO at the current rate published by the United States Treasury as described at 40 C.F.R. § 13.11. In addition, a twelve percent (12%) per annum penalty will be applied on any principal amount not paid within ninety (90) days of the due date. Payment of any interest shall be made in accordance with Paragraphs 35 and 36 above.
- 38. Respondent's failure to make timely payment in full within the time provided in Paragraph 34 may subject Respondent to a civil action to collect the assessed penalties, plus interest, attorneys' fees, costs and additional quarterly nonpayment penalties pursuant to Section 311(b)(6)(H) of the CWA, 33 U.S.C. § 1321(b)(6)(H). In any such collection action, the validity, amount and appropriateness of the penalty and of this CAFO shall not be subject to review.
- 39. The civil penalty and any interest, late handling fees, or late penalty payments provided for in the CAFO shall not be deducted from Respondent's or any other person or entity's federal, state, or local taxes.

Delay in Performance/Stipulated Penalties

40. In the event Respondent fails to meet any requirement set forth in this CAFO,
Respondent shall pay stipulated penalties as set forth below. Compliance by Respondent shall

include completion of any activity under this CAFO in a manner acceptable to EPA and within the time specified in and approved under this CAFO.

- 41. For failure to submit a payment to EPA by the time required in this CAFO: FIVE HUNDRED DOLLARS (\$500) per day for the first to the fifteenth day of delay, ONE THOUSAND DOLLARS (\$1,000) per day for the sixteenth to the thirtieth day of delay, and THREE THOUSAND DOLLARS (\$3,000) per day for each day of delay thereafter.
- shall continue to accrue through the final day until performance is complete. Respondent shall pay stipulated penalties within fifteen (15) days of receipt of a written demand by Complainant for such penalties. Payment of stipulated penalties shall be made in accordance with the unpaid balance at the end of the fifteen-day period with interest at the current rate published by the United States Treasury, as described at 40 C.F.R. § 13.11. Complainant reserves the right to take any additional action, including but not limited to, imposition of civil penalties to enforce compliance with this CAFO.
- 43. The payment of stipulated penalties specified in this Section shall not be deducted by Respondent or any other person or entity for federal, state, or local taxation purposes.
- 44. Notwithstanding any other provision of this section, EPA may, in its unreviewable discretion, waive any portion of stipulated penalties that have accrued pursuant to this CAFO.

Reservation of Rights

- 45. Except as addressed in this CAFO, EPA expressly reserves all rights and defenses that it may have.
- 46. Except as addressed by this CAFO, EPA hereby reserves all of its statutory and regulatory powers, authorities, rights and remedies, both legal and equitable, including any right EPA may have to require that Respondent perform tasks in addition to those required by this CAFO. EPA further reserves all of its statutory and regulatory powers, authorities, rights and remedies, both legal and equitable, which may pertain to Respondent's failure to comply with any of the requirements of this CAFO, including, without limitation, the assessment of penalties under Section 311(b) of the CWA, 33 U.S.C. § 1321(b). This CAFO shall not be construed as a covenant not to sue, a release, waiver or limitation of any rights, remedies, powers, or authorities, civil or criminal, which EPA has under the CWA, or any other statutory, regulatory, or common law enforcement authority of the United States, except as otherwise set forth herein.
- 47. Compliance by Respondent with the terms of this CAFO shall not relieve Respondent of its obligations to comply with any applicable local, state or federal laws and regulations.
- 48. The entry of this CAFO and Respondent's consent to comply shall not limit or otherwise preclude EPA from taking, nor limit or otherwise preclude Respondent from asserting rights and defenses in additional enforcement actions should EPA determine that such actions are warranted except as they relate to Respondent's liability for federal civil penalties for the specific

alleged violations and facts as set forth in Section D of this CAFO. Full payment of the penalty proposed herein shall resolve Respondent's liability for federal civil penalties for the violations and facts alleged herein.

49. Except in an action to enforce this CAFO, Respondent expressly reserves all rights to assert that neither this CAFO nor anything in this CAFO shall be admissible in any proceeding as evidence of an admission by, or to prove the liability of Respondent for the allegations stated herein.

Miscellaneous

- 50. This CAFO may be amended or modified only by written agreement executed by both EPA and Respondent.
- 51. The headings in this CAFO are for convenience of reference only and shall not affect interpretation of this CAFO.
- 52. Each party shall bear its own attorneys' fees, costs, and disbursements incurred in this proceeding.
 - 53. EPA and Respondent consent to entry of this CAFO without further notice.

Effective and Termination Dates

54. In accordance with 40 C.F.R. §§ 22.18(b)(3) and 22.13(b), this CAFO shall take effect on the date the Final Order contained in this CAFO, having been approved and issued by the Regional Judicial Officer, is filed with the Regional Hearing Clerk, and shall terminate when Respondent has fully complied with its terms.

In the Matter of General Petroleum Corporation Terminal Island, California

IT IS SO AGREED,

For Respondent:

Scott Prince

President and Chief Executive Officer General Petroleum Corporation 340 Golden Shore, Ste 120 Long Beach, CA 90802 Date: 8/26/2016

Date: Tax A-Johnson

For Complainant U.S. Environmental Protection Agency:

Kathleen Johnson

Director, Enforcement Division

U.S. Environmental Protection Agency Region 9

75 Hawthorne Street

San Francisco, CA 94105

9-7-16

FINAL ORDER

Pursuant to Section 311(b)(6) of the Act, 33 U.S.C. §1321(b)(6) and the delegated authority of the undersigned, and in accordance with the "Consolidated Rules of Practice Governing the Administrative Assessment of Civil Penalties and the Revocation/Termination or Suspension of Permits," codified at 40 C.F.R. Part 22, the foregoing Consent Agreement is hereby approved and incorporated by reference into this Final Order.

The Respondent is ordered to comply with the terms of the Consent Agreement. In accordance with 40 C.F.R. § 22.31(b), this order shall become effective upon filing, and shall constitute a full adjudication of the allegations stated in the Consent Agreement.

Date: 09/12/16

Steven L. Jawgiel

Regional Judicial Officer

U.S. Environmental Protection Agency, Region 9

75 Hawthorne Street

San Francisco, CA 94105

CERTIFICATE OF SERVICE

It is hereby certified that the original of the foregoing Consent Agreement Final Order in the matter of General Petroleum Corporation, Terminal Island California (Docket Number OPA-09-2016-0005), has been filed with the Regional Hearing Clerk and that a true and complete copy was sent by U.S. Postal Service (return receipt requested) to the following:

Scott Prince
President and Chief Executive Officer
General Petroleum Corporation
340 Golden Shore, Suite 120
Long Beach, CA 90802

Certified Mail No.: 7016 1370 0000 2235 1480

Date: 9/12/16

For: Steven Armsey

Regional Hearing Clerk

EPA — Region 9